

Message Text

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R 190017 Z MAY 73
FM SECSTATE WASHDC
TO AMCONSUL LUANDA
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FOLL SENT ACTION SECSTATE INFO LONDON MOSCOW PARIS FROM USUN
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FOLLOWING IS TEXT OF STATEMENT DELIVERED TO AMB SCALI
AT 16 MAY 1973 MEETING OF SC ON SECOND SPECIAL REPORT OF SC
SANCTIONS COMITE:

SPEECH BY AMBASSADOR SCALI BEFORE THE SECURITY COUNCIL ON
THE RHODESIAN SANCTIONS REPORT - MAY 14, 1973

MR PRESIDENT:
THE SECOND SPECIAL REPORT ON THE SANCTIONS COMMITTEE GIVES
ME MY FIRST OPPORTUNITY TO SPEAK TO AN ISSUE TO WHICH THE
UNITED STATES DELEGATION ATTACHES GREAT IMPORTANCE.
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AT THE OUTSET I WISH TO REAFFIRM MY GOVERNMENT'S FULL
SUPPORT FOR MAJORITY RULE IN SOUTHERN RHODESIA AND THE
SOONER THE BETTER. THIS IS THE OBJECTIVE FIXED BY THIS
COUNCIL AND IS THE REASON THAT IT VOTED FOR SANCTIONS IN
THE FIRST PLACE.

THAT OBJECTIVE HAS NOT YET BEEN ACHIEVED. AT THE SAME TIME THERE IS NO DOUBT THAT SANCTIONS HAVE INFILCTED HARDSHIPS ON THE ILLEGAL REGIME IN SOUTHERN RHODESIA. THE ORIGINAL FRAMEWORK OF SANCTIONS AS SET OUT IN RESOLUTION 253 IS A VALID ONE. WHAT IS REQUIRED IS TO ACT NOW TO MAKE THE PRESENT SANCTIONS MORE EFFECTIVE RATHER THAN TO EXPAND OR WIDEN THEIR SCOPE. FOR THE FIRST TIME THE SANCTIONS COMMITTEE HAS COME TO GRIPS WITH SOME OF THE FUNDAMENTAL STUMBLING BLOCKS TO FULL IMPLEMENTATION. THE AGREED RECOMMENDATIONS AND SUGGESTIONS IN THE REPORT OFFER A SERIOUS PROSPECT OF MAKING SANCTIONS MORE EFFECTIVE. THEREFORE THEY HAVE OUR FULL SUPPORT.

WHAT HAS THE COMMITTEE ACCOMPLISHED? IF WE ACCEPT ITS RECOMMENDATIONS AND SUGGESTIONS THE COUNCIL WOULD REQUEST STATES TO TAKE EFFECTIVE MEASURES TO EXAMINE CARGOES WHICH, BECAUSE OF THEIR NATURE OR BECAUSE THEY WERE SHIPPED FROM ANGOLA, MOZAMBIQUE OR SOUTH AFRICA, CAN REASONABLY BE SUSPECTED TO BE OF SOUTHERN RHODESIAN ORIGIN. STATES WOULD ALSO BE ASKED TO REPORT ON MEASURES TAKEN TO PREVENT SANCTIONS EVASIONS. WITH THE COOPERATION OF GOVERNMENTS, EXPERTS WOULD BE MADE AVAILABLE TO AN IMPORTING COUNTRY, IF SO DESIRED, TO INSPECT SUSPICIOUS CARGOES TO DETERMINE THEIR TRUE ORIGIN. IF IT IS ESTABLISHED THAT SUCH CARGOES ORIGINATED IN SOUTHERN RHODESIA THEY WOULD BE SEIZED OR DISPOSED OF IN ACCORDANCE WITH DOMESTIC LAWS AND REGULATIONS. THESE RECOMMENDATIONS ARE FUNDAMENTAL AND CAN BE EFFECTIVE IF WE, THE MEMBERS OF THE UN, RESPOND QUICKLY AND POSITIVELY WITHOUT EXCEPTION.

THE COMMITTEE HAS ALSO RECOMMENDED THAT IT URGENTLY PRODUCE A MANUAL, CONTAINING INFORMATION ON THE NECESSARY DOCUMENTATION AND CLEARING PROCEDURES TO HELP DETERMINE THE TRUE ORIGIN OF SUSPECTED CARGOES. MY DELEGATION WILL COOPERATE FULLY IN THE PREPARATION OF SUCH A MANUAL. WE WILL, FOR EXAMPLE, PASS ON TO THE COMMITTEE THE LESSONS THAT WE HAVE LEARNED IN TESTING PRODUCTS THAT MIGHT BE OF SOUTHERN RHODESIAN ORIGIN. IT WOULD POINT OUT, HOWEVER, THAT WHILE SUCH TESTS CAN BE VERY EFFECTIVE FOR SUCH PRODUCTS AS CHROME ORE, FERROCHROME AND ASBESTOS, WE HAVE NOT YET DEVELOPED TECHNICAL TESTS TO DETERMINE THE ORIGIN OF SOME OTHER PRODUCTS.

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MEMBERS OF THE COUNCIL MAY RECALL AMBASSADOR PHILLIPS' STATEMENT SEPTEMBER 29 IN WHICH HE NOTED THAT CLOSE STUDY OF TRADE STATISTICS CONTAINED IN THE COMMITTEE'S OWN REPORT WOULD BE ILLUMINATING. HE UNDERSCORED THE FACT THAT IMPORT STATISTICS OF CERTAIN MATERIALS- PRODUCED BOTH IN RHODESIA AND NEIGHBORING COUNTRIES- PROVIDED BY IMPORTING STATES SHOW CONSIDERABLY HIGHER FIGURES THAN EXPORT STATISTICS PROVIDED BY RHODESIA'S NEIGHBORS. THE NATURAL INFERENCE IS THAT TRANS- SHIPMENT OF RHODESIAN COMMODITIES THROUGH THOSE AREAS ACCOUNTS, IN LARGE PART, FOR THE DISCREPANCIES. MY DELEGATION MR PRESIDENT WELCOMES THE FACT THAT THIS POINT WAS STRESSED IN PARAGRAPH 21 OF THE COMMITTEE'S REPORT. THAT PARAGRAPH NOTED THE DISCREPANCIES IN TRADE STATISTICS IN THE COMMITTEE'S FIFTH ANNUAL REPORT AND RECOMMENDED THAT THE SECRETARY GENERAL BRING THEM TO THE ATTENTION OF COUNTRIES TRADING WITH

ANGOLA, MOZAMBIQUE AND SOUTH AFRICA. IT ALSO RECOMMENDED THAT THE COMMENTS OF COUNTRIES CONCERNED BE SOLICITED ALONG WITH INFORMATION ON THOSE COUNTRIES' PROCEDURES TO INSURE THAT PRODUCTS FROM SOUTHERN RHODESIA ARE NOT BEING IMPORTED DISGUISED AS PRODUCTS OF ANGOLA, MOZAMBIQUE AND SOUTH AFRICA. THESE REPLIES ARE TO BE PUBLISHED. HOWEVER, IT WOULD HAVE BEEN MORE APPROPRIATE TO ASK STATES TO TAKE THE NECESSARY ACTION TO INSURE THAT SUCH DISCREPANCIES DO NOT MASK THE IMPORTATION OF DISGUISED RHODESIAN GOODS. THIS WOULD HAVE GONE TO THE HEART OF THE PROBLEM AND BEEN CONSISTENT WITH OTHER RECOMMENDATIONS OF THE COMMITTEE. MR PRESIDENT WE HOPE THAT COMMITTEE WILL GIVE FULLER ATTENTION TO THIS MATTER WITH PARTICULAR REFERENCE TO THE RELEVANT SECTIONS OF THE FOURTH AND FIFTH ANNUAL REPORTS. IN THIS CONNECTION THE COMPENDIUM ON SOUTH AFRICA'S EXTERNAL TRADE FOR THE YEARS 1965 AND 1971 PREPARED FOR THE COMMITTEE AS WORKING PAPER 65 OF APRIL 9, 1973 IS ALSO A USEFUL DOCUMENT.

MR PRESIDENT, THE SANCTIONS COMMITTEE HAS WORKED LONG AND HARD TO PREPARE ITS REPORT AND, I AM GLAD TO SAY, MY DELEGATION ACTIVELY PARTICIPATED IN ITS PREPARATION. I WISH TO EXPRESS OUR APPRECIATION TO THE DELEGATIONS OF GUINEA, KENYA, AND THE SUDAN FOR MAKING A WIDE VARIETY OF PROPOSALS FOR THE COMMITTEE'S CONSIDERATION. ALL THESE PROPOSALS WERE GENUINELY INTENDED TO OBTAIN WIDER COMPLIANCE WITH SANCTIONS. IF WE COULD NOT ACCEPT ALL OF THEM IT WAS BECAUSE THEY RAISED CERTAIN PRACTICAL AND LEGAL DIFFICULTIES. FOR THE MOST PART, HOWEVER, THE PROPOSALS WERE ACCEPTED, AND WE HOPE THEY WILL CONTRIBUTE TO TIGHTENING SANCTIONS AGAINST SOUTHERN RHODESIA.

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THE U. S. , MR PRESIDENT, HAS CONSISTANTLY REITERATED ITS BELIEF THAT SANCTIONS COULD HAVE MORE EFFECT ON THE POLICIES OF THE SMITH REGIME IF THEY WERE THOROUGHLY IMPLEMENTED IN THE SPIRIT WHICH LIES BEHIND RESOLUTION 253 - THE ACHIEVEMENT OF SLEF- DETERMINATION AND MAJORITY RULE IN SOUTHERN RHODESIA. WE COMMEND THE COMMITTEE FOR ITS EFFORTS WHICH ARE A CONCRETE AND REALISTIC STEP TOWARD THAT END.

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